



**DATE:** March 16, 2022

**TO:** Mayor and Members of the City Council

**FROM:** John R. Gillison, City Manager

**INITIATED BY:** Lori Sassoon, Deputy City Manager/Administrative Services  
Linda A. Troyan, MMC, Director of City Clerk Services  
Patricia Bravo-Valdez, MMC, Deputy Director of City Clerk Services

**SUBJECT:** Consideration of First Reading of Ordinance No. 997, to be Read by Title Only and Waive Further Reading, Adjusting the Boundaries of the Four City Council Districts and Adopting a New Official Council District Map Based on the Results of the 2020 Decennial Census. (CITY)

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**RECOMMENDATION:**

Staff recommends that the City Council introduce for first reading Ordinance No. 997, to be read by title only and waive further reading, adjusting the boundaries of the four City Council Districts and adopting a new official Council District Map for the City of Rancho Cucamonga based on the results of the 2020 decennial census.

**BACKGROUND:**

On November 8, 2016, the voters of Rancho Cucamonga approved Ordinance No. 887, providing for the election of four members of the City Council by four districts, with a Mayor elected at large, and establishing the boundaries and election order of each district. At that time, the Council districts were drawn using the 2010 Census data as was required by law.

Following each U.S. Census, which occurs every ten years, cities with by-district election systems must use the new census data to review and, if needed, redraw district lines to reflect how local populations have changed. This process, called redistricting, ensures all districts have nearly equal population.

By law, the City must hold at least four (4) public hearings that enable community members to provide input on the drawing of district maps. At least one hearing must occur before the city or county draws draft maps. At least two public hearings must occur after the drawing of draft maps. The Government Code requires that a final map be adopted and submitted to the County no later than April 18, 2022.

The City scheduled five (5) hearing dates for the Council Redistricting process and conducted extensive community outreach efforts. Four public hearings took place on September 15, 2021, November 3, 2021, January 19, 2022, February 2, 2022 and on March 2, 2022 at 8:00 PM. Recordings and informational materials for those hearings are available at [www.drawrc.org](http://www.drawrc.org).

The districts must be redrawn using the 2020 census data and in compliance with the Fair Maps Act, which was adopted by the California Legislature as AB 849 and took effect January 1, 2020. Under the Act, the Council shall draw and adopt boundaries using the following criteria in the listed

order of priority in accordance with Elections Code 21601(c):

1. Comply with the federal requirements of equal population and the Voting Rights Act
2. Geographically contiguous
3. Undivided neighborhoods and “communities of interest” (socio-economic geographic areas that should be kept together)
4. Easily identifiable boundaries
5. Compact (do not bypass one group of people to get to a more distant group of people)
6. Shall not favor or discriminate against a political party

Once the prioritized criteria are met, other traditional districting principles can be considered, such as:

1. Minimize the number of voters delayed from voting in 2022 to 2024
2. Respect voters’ choices / continuity in office
3. Future population growth

One map was submitted by the public through the public participation process. This map submittal was provided to the City Council with the February 2, 2022 City Council meeting Staff Report, including the City’s demographer’s review of the map, with the associated data.

At the City Council Meeting on February 2, 2022, the City Council gave direction to move forward with Map 105 as its preferred map and directed staff to prepare the final map and ordinance for first reading at its March 2, 2022 City Council meeting.

At the March 2, 2022 public hearing meeting, Mayor Michael informed the City Council that he had received several written comments requesting a minor revision to the proposed map to include certain residents in the Alta Loma in District 1 instead of District 4. The small area to be included in District 1 is bordered between the 210 Freeway to the north, Haven Avenue to the east, Hermosa Avenue to the west and 19<sup>th</sup> Street to the south. The City Council directed staff to publish the revised map based on the public input received so that the City Council could consider its adoption at the March 16, 2022 meeting.

Additionally, and in accordance with the Mutual Release and Settlement Agreement and Amendment entered with the Southwest Voter Registration Project (“SVREP”) and Louisa Ollague (Collectively “Plaintiff”), the City submitted a draft map to the Plaintiff on October 29, 2021 for their review and consideration. Subsequently, ongoing discussions and reviews took place. The preferred map was developed, and the parties indicated their agreement to submit this map to the City Council in accordance with the settlement agreement. Following the March 2, 2022 public hearing, the proposed map revision was submitted to the Plaintiff, and no further comment has been received as of the publication of this report. The proposed change to the preferred map does not impact District 2 demographics, which were a primary concern of the Plaintiff.

**ANALYSIS:**

The preferred map is in compliance with the various legal requirements as noted above and is now proposed for adoption. Election sequencing has not changed and will be in accordance with Rancho Cucamonga Municipal Code Section 2.11, which in summary provides that elections for the Council seats in Districts 2 and 3 will be held every four years beginning in November 2018, along with the election of Mayor. The elections for Districts 1 and 4 will be held every four years beginning in November 2020. The district numbers in proposed map align with the current district numbers of districts that generally align with the same territory.

Some of the major components and highlights of the proposed map include:

- Having a balanced population between districts in accordance with applicable legal standards;
- Having compact geographical shapes for Fair Map Act purposes and requirements;
- Avoids separating communities of interest; maintains the more modern/post incorporation of planned communities of Terra Vista and Victoria more fully intact in District 3;
- Pushes District 2 boundary north of Foothill all the way to Base Line between Hellman and Hermosa for optimum density, and creating an area of highest Latino Citizen Voting Age Population (CVAP) at 44%;
- District 4 boundary is revised for better population balance between Districts;

The attached ordinance is presented for the City Council's consideration in adopting the preferred map as the City Council District Map. As was the case with the original preferred map, this revised map meets the required federal and state criteria and would make minimal changes to the existing City Council District boundaries.

No additional public comments have been received since the last hearing date.

**FISCAL IMPACT:**

None.

**COUNCIL MISSION / VISION / GOAL(S) ADDRESSED:**

Conducting the City's Redistricting process is in keeping with the City Council's mission to ensure and advance the quality of life for the community through inclusive decision making.

**ATTACHMENTS:**

Attachment 1 – Ordinance No. 997

**ORDINANCE NO. 997**

**AN ORDINANCE OF THE CITY OF RANCHO CUCAMONGA,  
CALIFORNIA, ADJUSTING THE BOUNDARIES OF THE FOUR  
CITY COUNCIL DISTRICTS AND ADOPTING A NEW OFFICIAL  
COUNCIL DISTRICT MAP FOR THE CITY OF RANCHO  
CUCAMONGA BASED ON THE RESULTS OF THE 2020  
DECENNIAL CENSUS**

A. Recitals.

1. On November 8, 2016 the City Council adopted Ordinance No. 887 pursuant to Government Code Sections 34871 and 34872 to add Chapter 2.11 to the Rancho Cucamonga Municipal Code to provide for the by-district election of members of the City Council and at-large election of the Mayor, adopt the official Council District Map for the City of Rancho Cucamonga, establish the boundaries and identification number of each electoral district, and establish a sequencing of elections for each Council District.

2. Pursuant to Elections Code Section 21601 and Section 2.11.050 of the Rancho Cucamonga Municipal Code, the City Council is required to adjust the boundaries of any or all of the Council Districts following each decennial federal census. Using the census as a basis, the City Council must adjust the boundaries so that the Council Districts are as nearly equal in population as practicable and in compliance with all applicable provisions of law, including the United States and Federal Constitutions and the Federal Voting Rights Act of 1965 (52 U.S.C. Section 10301 et seq.).

3. In accordance with Elections Code Section 21607 and 21607.1, the City Council held public hearings on the drawing of district boundaries on September 15, 2021, November 3, 2021, January 19, 2022, February 2, 2022, and March 2, 2022. At each of the foregoing hearings, the public was invited to provide input on the composition of the new Council District boundaries.

4. After closing the public hearing held on March 2, 2022, the City Council directed staff to publish the revised map depicted in Exhibit "A" of this Ordinance based on the public input received during the public hearings and return with the revised map and this Ordinance for first reading at the March 16, 2022 City Council meeting. At the March 16, 2022 City Council meeting, the City Council selected the map depicted in Exhibit "A" of this Ordinance and incorporated herein by this reference as the official Council District Map for the City of Rancho Cucamonga and introduced this Ordinance for first reading. Demographic data supporting the map based on the 2020 Census is attached hereto as Exhibit "B" of this Ordinance and incorporated herein by this reference.

B. Ordinance.

The City Council of the City of Rancho Cucamonga does ordain as follows:

**SECTION 1.** The map attached hereto as Exhibit "A" to this Ordinance is hereby approved and adopted as the Official Council District Map for the City of Rancho Cucamonga and shall be used in the 2022 general municipal election and all such elections for City Council thereafter, until further amended.

**SECTION 2.** Section 2.11.020 of Chapter 2.11 of the Municipal Code is hereby amended to read as follows:

**“2.11.020 City Council Districts Established.** The boundaries for the four (4) City Council districts and the identification number of each district shall be as described on the Official Council District Map for the City of Rancho Cucamonga, attached as Exhibit “A” to Ordinance No. 997 and incorporated herein by this reference. A copy of the Council District Map is on file in the Office of the City Clerk.”

**SECTION 3.** Severability. If any section, subsection, sentence, clause, phrase, or portion of this Ordinance is for any reason held to be invalid or unenforceable by a court of competent jurisdiction, the remaining portions of this Ordinance shall nonetheless remain in full force and effect. The City Council of the City of Rancho Cucamonga hereby declares that it would have adopted each section, subsection, sentence, clause, phrase, or portion of this Ordinance, irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions of this Ordinance be declared invalid or unenforceable.

**SECTION 4.** The City Clerk shall certify to the adoption of this Ordinance and shall cause the same to be published in the manner prescribed by law.

PASSED, APPROVED, AND ADOPTED this \_\_\_\_ day of \_\_\_\_\_, 2022.

\_\_\_\_\_  
L. Dennis Michael, Mayor

**ATTEST:**

\_\_\_\_\_  
City Clerk

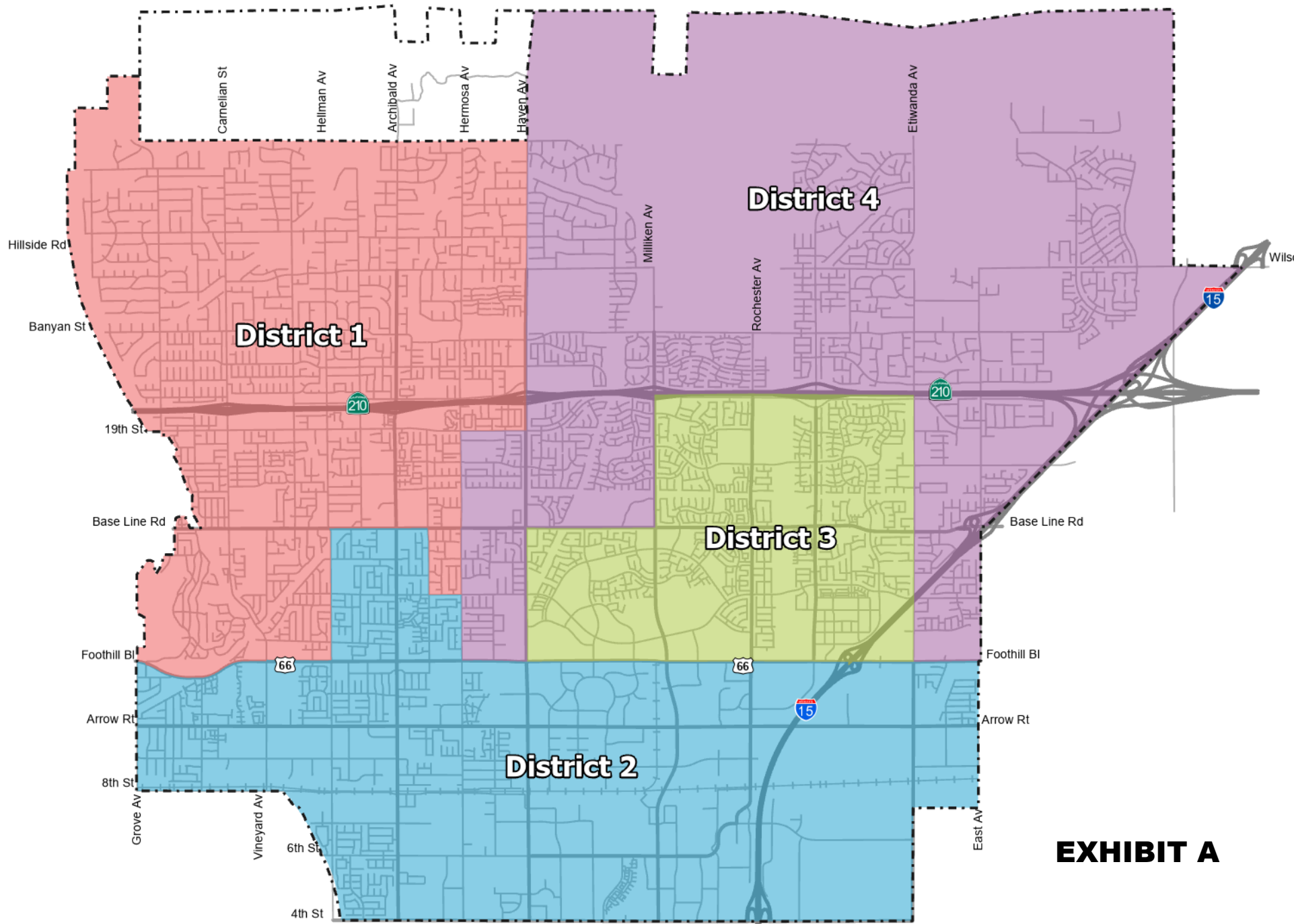
**STATE OF CALIFORNIA )**

**COUNTY OF SAN BERNARDINO ) ss**

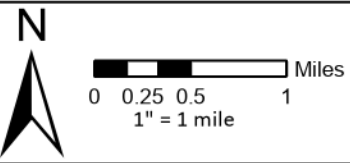
**CITY OF RANCHO CUCAMONGA )**

I, JANICE REYNOLDS, City Clerk of the City of Rancho Cucamonga, do hereby certify that the foregoing Ordinance was introduced at a regular meeting of the City Council of the City of Rancho Cucamonga held on the \_\_\_\_ day of \_\_\_\_\_, 2022, and was passed at a regular meeting of the City Council of the City of Rancho Cucamonga held on the \_\_\_\_ day of \_\_\_\_\_, 2022, by the following vote:

- |            |                 |
|------------|-----------------|
| AYES:      | COUNCILMEMBERS: |
| NOES:      | COUNCILMEMBERS: |
| ABSENT:    | COUNCILMEMBERS: |
| ABSTAINED: | COUNCILMEMBERS: |



**EXHIBIT A**



# Council Districts



Map 105b						
District		1	2	3	4	Total
	Total Pop	45,162	43,607	42,439	43,601	174,809
	Deviation from ideal	1,460	-95	-1,263	-101	2,723
	% Deviation	3.34%	-0.22%	-2.89%	-0.23%	6.23%
Total Pop	% Hisp	34.7%	48%	34%	33%	37%
	% NH White	47%	25%	31%	35%	34%
	% NH Black	5%	13%	12%	9%	10%
	% Asian-American	10%	11%	21%	22%	16%
Citizen Voting Age Pop	Total	33,080	30,926	29,010	30,099	123,115
	% Hisp	30%	44%	36%	31%	35%
	% NH White	58%	31%	33%	42%	41%
	% NH Black	4%	15%	16%	9%	11%
	% Asian/Pac.Isl.	7%	8%	13%	17%	11%
Voter Registration (Nov 2020)	Total	31,704	21,769	23,793	27,765	105,031
	% Latino est.	28%	43%	32%	30%	32%
	% Spanish-Surnamed	26%	39%	29%	27%	30%
	% Asian-Surnamed	4%	4%	7%	8%	6%
	% Filipino-Surnamed	1%	2%	3%	2%	2%
	% NH White est.	65%	38%	43%	51%	51%
Voter Turnout (Nov 2020)	Total	27,007	17,001	19,668	23,409	87,085
	% Latino est.	27%	41%	31%	29%	31%
	% Spanish-Surnamed	25%	37%	28%	27%	29%
	% Asian-Surnamed	3%	4%	7%	8%	5%
	% Filipino-Surnamed	1%	2%	3%	2%	2%
	% NH White est.	66%	39%	43%	52%	52%
Voter Turnout (Nov 2018)	Total	19,395	10,005	12,316	15,372	57,088
	% Latino est.	23%	38%	29%	27%	28%
	% Spanish-Surnamed	21%	35%	27%	25%	26%
	% Asian-Surnamed	3%	3%	5%	6%	4%
	% Filipino-Surnamed	1%	2%	2%	2%	2%
	% NH White est.	70%	43%	47%	56%	56%
ACS Pop. Est.	Total	44,739	44,675	43,209	44,048	176,670
	% NH Black est.	4%	16%	18%	10%	11%
Age	age0-19	24%	26%	28%	28%	26%
	age20-60	52%	60%	58%	54%	56%
	age60plus	24%	14%	14%	18%	18%
Immigration	immigrants	15%	21%	23%	21%	20%
	naturalized	70%	59%	65%	67%	65%
Language spoken at home	english	76%	59%	67%	67%	67%
	spanish	16%	29%	16%	17%	19%
	asian-lang	4%	7%	11%	9%	8%
	other lang	4%	5%	6%	7%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	8%	15%	13%	9%	11%
Education (among those age 25+)	hs-grad	47%	52%	39%	45%	46%
	bachelor	20%	17%	26%	24%	21%
	graduatedegree	14%	7%	18%	16%	14%
Child in Household	child-under18	33%	35%	39%	45%	38%
Pct of Pop. Age 16+	employed	64%	63%	69%	67%	66%
Household Income	income 0-25k	12%	17%	9%	7%	11%
	income 25-50k	12%	23%	11%	11%	14%
	income 50-75k	15%	17%	14%	12%	14%
	income 75-200k	50%	39%	56%	52%	49%
	income 200k-plus	12%	4%	10%	19%	11%
Housing Stats	single family	84%	50%	63%	90%	71%
	multi-family	16%	50%	37%	10%	29%
	rented	25%	59%	48%	20%	38%
	owned	75%	41%	52%	80%	62%

Total population data from the 2020 Decennial Census.  
Surname-based Voter Registration and Turnout data from the California Statewide Database.  
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.